1	STATE OF OKLAHOMA
2	1st Session of the 57th Legislature (2019)
3	SENATE BILL NO. 774 By: Smalley
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6	AS INTRODUCED
7	An Act relating to emergency custody of children; amending 10A 0.S. 2011, Sections 1-4-201, as amended
8 9	by Section 3, Chapter 355, O.S.L. 2014, 1-4-203, as amended by Section 2, Chapter 173, O.S.L. 2015, 1-4-
-	206 and 1-4-601 (10A O.S. Supp. 2018, Sections 1-4- 201 and 1-4-203), which relate to the Oklahoma
10	Children's Code; requiring probable cause for taking custody without a court order; prescribing probable
11	cause for taking custody with a court order;
12	mandating court to use probable cause standard at emergency custody hearing; directing court to advise
13	person of right to certain hearing for release of child; permitting restraining order against alleged
14	abuse perpetrator based on probable cause; requiring probable cause to prevent certain release from
15	emergency custody; creating hearing procedure for release of child in emergency custody; specifying
16	timing for hearing; providing extension for good cause; limiting timing for extension; permitting
17	information regardless of admissibility under the Oklahoma Evidence Code; directing court to release
18	child unless an imminent safety threat exists; providing for codification; and providing an
19	effective date.
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21	BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:
22	SECTION 1. AMENDATORY 10A O.S. 2011, Section 1-4-201, as
23	amended by Section 3, Chapter 355, O.S.L. 2014 (10A O.S. Supp. 2018,
24 27	Section 1-4-201), is amended to read as follows:

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Section 1-4-201. A. Pursuant to the provisions of this section, a child may be taken into custody prior to the filing of a petition:

I. By a peace officer or employee of the court, without a court order if the officer or employee has reasonable suspicion probable cause to believe that:

- 7 a. the child is in need of immediate protection due to an
 8 imminent safety threat,
- 9 b. the circumstances or surroundings of the child are 10 such that continuation in the child's home or in the 11 care or custody of the parent, legal guardian, or 12 custodian would present an imminent safety threat to 13 the child, or
- 14 c. the child, including a child with a disability, is 15 unable to communicate effectively about abuse, neglect 16 or other safety threat or is in a vulnerable position 17 due to the inability to communicate effectively and 18 the child is in need of immediate protection due to an 19 imminent safety threat; or

20 2. By an order of the district court issued upon the application of the office of the district attorney. The application presented by the district attorney may be supported by a sworn affidavit which may be based upon information and belief. The application shall state facts sufficient to demonstrate to the court

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1 that a continuation of the child in the home or with the caretaker 2 of the child is contrary to the child's welfare and there is 3 reasonable suspicion probable cause to believe that: 4 a. the child is in need of immediate protection due to an 5 imminent safety threat, 6 b. the circumstances or surroundings of the child are 7 such that continuation in the child's home or in the 8 care or custody of the parent, legal guardian, or 9 custodian would present an imminent safety threat to 10 the child, or 11 the child, including a child with a disability, is с. 12 unable to communicate effectively about abuse, neglect 13 or other safety threat or is in a vulnerable position 14 due to the inability to communicate effectively and 15 the child is in need of immediate protection due to an 16 imminent safety threat. 17 The application and order may be verbal and upon being advised by 18 the district attorney or the court of the verbal order, law 19 enforcement shall act on such order. If verbal, the district 20 attorney shall submit a written application and proposed order to 21 the district court within one (1) judicial day from the issuance of 22 the verbal order. Upon approval, the application and order shall be

²³ filed with the court clerk; or

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1 3. By order of the district court when the child is in need of 2 medical or behavioral health treatment in order to protect the 3 health, safety, or welfare of the child and the parent, legal 4 guardian, or custodian of the child is unwilling or unavailable to 5 consent to such medical or behavioral health treatment or other 6 action, the court shall specifically include in the emergency order 7 authorization for such medical or behavioral health evaluation or 8 treatment as it deems necessary.

9 B. 1. By January 1, 2010, the Department in consultation with 10 law enforcement and the district courts shall develop and implement 11 a system for joint response when a child is taken into protective 12 custody by a peace officer pursuant to paragraph 1 of subsection A 13 of this section. The system shall include:

- a. designation of persons to serve as contact points for
 peace officers, including at least one backup contact
 for each initial contact point,
- b. a protocol for conducting a safety evaluation at the scene where protective custody is assumed to determine whether the child faces an imminent safety threat and, if so, whether the child can be protected through placement with relatives or others without the Department assuming emergency custody,
- c. the development of reception centers for accepting
 protective custody of children from peace officers

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when the Department is unable to respond at the scene within a reasonable time period,

- d. a protocol for conducting a safety evaluation at the reception center within twenty-three (23) hours of the assumption of protective custody of a child to determine whether the child faces an imminent safety threat and, if so, whether the child can be protected through placement with relatives or others without the Department assuming emergency custody, and
- 10 a protocol, when the child cannot safely be left in e. 11 the home, for transporting a child to the home of a 12 relative, kinship care home, an emergency foster care 13 home, a shelter, or any other site at which the 14 Department believes the child can be protected, 15 provided that the Department shall utilize a shelter 16 only when the home of a relative, kinship care home, 17 or emergency foster care home is unavailable or 18 inappropriate.

19 2. Beginning January 1, 2010, no child taken into protective 20 custody under paragraph 1 of subsection A of this section shall be 21 considered to be in the emergency custody of the Department until 22 the Department has completed a safety evaluation and has concluded 23 that the child faces an imminent safety threat and the court has 24 issued an order for emergency custody.

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3. If the safety evaluation performed by the Department of a child taken into protective custody under paragraph 1 of subsection A of this section indicates that the child does not face an imminent safety threat, the Department shall restore the child to the custody and control of the parent, legal guardian, or custodian of the child.

7 C. When an order issued by the district court pursuant to 8 subsection A of this section places the child in the emergency 9 custody of the Department of Human Services pending further hearing 10 specified by Section 1-4-203 of this title, an employee of the 11 Department may execute such order and physically take the child into 12 custody in the following limited circumstance:

13 1. The child is located in a hospital, school, or day care 14 facility; and

15 2. It is believed that assumption of the custody of the child 16 from the facility can occur without risk to the child or the 17 employee of the Department.

¹⁸ Otherwise, the order shall be executed and the child taken into ¹⁹ custody by a peace officer or employee of the court.

D. The court shall not enter a prepetition emergency custody order removing a child from the home of the child unless the court makes a determination:

1. That an imminent safety threat exists and continuation in the home of the child is contrary to the welfare of the child; and

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1 2. Whether reasonable efforts have been made to prevent the 2 removal of the child from the child's home; or

3 3. An absence of efforts to prevent the removal of the child 4 from the home of the child is reasonable because the removal is due 5 to an emergency and is for the purpose of providing for the safety 6 and welfare of the child.

7 E. Whenever a child is taken into custody pursuant to this 8 section:

9 1. The child may be taken to a kinship care home or an 10 emergency foster care home designated by the Department, or if no 11 such home is available, to a children's shelter located within the 12 county where protective or emergency custody is assumed or, if there 13 is no children's shelter within the county, to a children's shelter 14 designated by the court;

15 2. Unless otherwise provided by administrative order entered 16 pursuant to subsection F of this section, the child may be taken 17 before a judge of the district court or the court may be contacted 18 verbally for the purpose of obtaining an order for emergency 19 custody. The court may place the child in the emergency custody of 20 the Department or some other suitable person or entity pending 21 further hearing specified by Section 1-4-203 of this title;

3. The child may be taken directly to or retained in a health care facility for medical treatment, when the child is in need of

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1 emergency medical treatment to maintain the child's health, or as 2 otherwise directed by the court; or

4. The child may be taken directly to or retained in a behavioral health treatment facility for evaluation or inpatient treatment, in accordance with the provisions of the Inpatient Mental Health and Substance Abuse Treatment of Minors Act, when the child is in need of behavioral health care to preserve the child's health, or as otherwise directed by the court; and

9 5. Unless otherwise provided by administrative order entered 10 pursuant to subsection F of this section, the district court of the 11 county where the custody is assumed shall be immediately notified, 12 verbally or in writing, that the child has been taken into custody. 13 If notification is verbal, written notification shall be sent to the 14 district court within one (1) judicial day of such verbal 15 notification.

F. The court may provide, in an administrative order issued pursuant to this section, for the disposition of children taken into custody and notification of the assumption of such custody.

19 1. Such order or rule shall be consistent with the provisions 20 of subsection E of this section and may include a process for 21 release of a child prior to an emergency custody hearing. The 22 administrative order shall not include a provision to modify 23 protective custody of a child to emergency custody of the Department 24 upon admission of a child to a shelter; and

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2. The administrative order may require joint training of peace
 officers and Department staff deemed necessary by the court to carry
 out the provisions of the administrative order.

G. No child taken into custody pursuant to this section shall
 be confined in any jail, adult lockup, or adult or juvenile
 detention facility.

7 When a determination is made by the Department that there is Η. 8 a significant risk of abuse or neglect, but there is not an imminent 9 safety threat to the child, the Department may recommend a court-10 supervised and Department-monitored in-home placement. The 11 Department shall assist the family in obtaining the services 12 necessary to maintain the in-home care and correct the conditions 13 leading to the risk determination.

14 I. Any peace officer, employee of the court, or employee of the 15 Department is authorized to transport a child when acting pursuant 16 to this section. Such persons and any other person acting under the 17 direction of the court, who in good faith transports any child or 18 carries out duties pursuant to this section, shall be immune from 19 civil or criminal liability that may result by reason of such act. 20 For purposes of any proceedings, civil or criminal, the good faith 21 of any such person shall be presumed. This provision shall not 22 apply to damage or injury caused by the willful, wanton or gross 23 negligence or misconduct of a person.

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1 J. A parent or person responsible for the child who is arrested 2 on a charge or warrant other than child abuse or neglect or an act 3 of child endangerment may designate another person to take physical 4 custody of the child. Upon this request, the peace officer may 5 release the child to the physical custody of the designated person. 6 SECTION 2. AMENDATORY 10A O.S. 2011, Section 1-4-203, as 7 amended by Section 2, Chapter 173, O.S.L. 2015 (10A O.S. Supp. 2018, 8 Section 1-4-203), is amended to read as follows:

9 Section 1-4-203. A. Within the next two (2) judicial days 10 following the child being taken into protective or emergency 11 custody, the court shall conduct an emergency custody hearing. At 12 the hearing, information may be provided to the court in the form of 13 oral or written reports, affidavits or testimony. Any information 14 having probative value may be received by the court regardless of 15 its admissibility under the Oklahoma Evidence Code. At the hearing 16 the court shall:

17 1. Determine whether facts exist that are sufficient to 18 demonstrate to the court there is reasonable suspicion probable 19 <u>cause to believe</u> that the child is in need of immediate protection 20 due to abuse or neglect, or that the circumstances or surroundings 21 of the child are such that continuation of the child in the child's 22 home or in the care or custody of the parent, legal guardian, or 23 custodian would present an imminent danger to the child;

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1	2. Advis	e the parent, legal guardian, or custodian of the child
2	in writing of	the following:
3	a.	any right of the parent, legal guardian, or custodian
4		to testify and present evidence at court hearings,
5	b.	the right to be represented by an attorney at court
6		hearings,
7	с.	the consequences of failure to attend any hearings
8		which may be held, and
9	d.	the right to appeal and procedure for appealing an
10		order of the court, and
11	<u>e.</u>	the right to a hearing at any time prior to
12		disposition seeking release of the child from
13		<pre>emergency custody;</pre>
14	3. Deter	mine custody of the child and order one of the
15	following:	
16	a.	release of the child to the custody of the child's
17		parent, legal guardian, or custodian from whom the
18		child was removed under any conditions the court finds
19		reasonably necessary to protect the health, safety, or
20		welfare of the child, or
21	b.	placement of the child in the custody of a responsible
22		adult or licensed child-placing agency under any
23		conditions the court finds reasonably necessary to
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protect the health, safety, or welfare of the child, or

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c. whether to continue the child in or to place the child into the emergency custody of the Department of Human Services;

6 4. Order the parent, legal guardian, or custodian to complete 7 an affidavit listing the names, addresses, and phone numbers of any 8 parent, whether known or alleged, grandparent, aunt, uncle, brother, 9 sister, half-sibling, and first cousin and any comments concerning 10 the appropriateness of the potential placement of the child with the 11 relative. If no such relative exists, the court shall require the 12 parent, legal guardian, or custodian to list any other relatives or 13 persons with whom the child has had a substantial relationship or 14 who may be a suitable placement for the child;

Direct the parent, legal guardian, or custodian to furnish the Department with a copy of the child's birth certificate within fifteen (15) days from the hearing if a petition is filed, unless otherwise extended by the court; and

19 6. In accordance with the safety or well-being of any child,
 20 determine whether reasonable efforts have been made to:

a. place siblings, who have been removed, together in the
same foster care, guardianship, or adoptive placement,
and

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b. provide for frequent visitation or other ongoing interaction in the case of siblings who have been removed and who are not placed together.

4 в. The office of the State Court Administrator shall create an 5 affidavit form and make it available to each court responsible for 6 conducting emergency custody hearings. The affidavit form shall 7 contain a notice to the parent, legal guardian, or custodian that 8 failure to identify a parent or relative in a timely manner may 9 result in the child being permanently placed outside of the home of 10 the child's parent or relative. The affidavit form shall also 11 advise the parent, legal guardian, or custodian of the penalties 12 associated with perjury and contempt of court. The original 13 completed affidavit shall be filed with the court clerk no later 14 than five (5) days after the hearing or as otherwise directed by the 15 court and a copy shall be provided to the Department.

16 С. 1. The Department shall, within thirty (30) days of the 17 removal of a child, exercise due diligence to identify relatives. 18 Notice shall be provided by the Department to the following adult 19 relatives: all grandparents, all parents of a sibling of the child, 20 where the parent has legal custody of the sibling, and other adult 21 relatives of the child, including relatives suggested by the 22 parents, as the court directs. The notice shall advise the 23 relatives:

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1	a. the child has been or is being removed from the
2	custody of the parent or parents of the child,
3	b. of the options under applicable law to participate in
4	the care and placement of the child, including any
5	options that may be lost by failing to respond to the
6	notice, and
7	c. of the requirements to become a foster family home and
8	the additional services and supports available for
9	children placed in the home.
10	2. Relatives shall not be notified if notification would not be
11	in the best interests of a child due to past or current family or
12	domestic violence. The Department may promulgate rules in
13	furtherance of the provisions of this subsection.
14	SECTION 3. AMENDATORY 10A O.S. 2011, Section 1-4-206, is
15	amended to read as follows:
16	Section 1-4-206. A. 1. At the emergency custody hearing or
17	when a petition has been filed alleging that a child has been
18	physically or sexually abused, the court may enter an order
19	restraining the alleged perpetrator of the abuse from having contact
20	with the child or attempting to contact the child and requiring the
21	alleged perpetrator to move from the household in which the child
22	resides. The court may issue a restraining order only if the court
23	finds that:
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1 there is a reasonable suspicion probable cause to a. 2 believe that abuse occurred and that the person to be 3 restrained committed the abuse, and 4 b. the order is in the best interest of the child. 5 2. The court may also enter other appropriate orders including, 6 but not limited to, orders that control contact between the alleged 7 abuser, other children in the home, and any other person. 8 3. The court shall include in an order entered under this 9 subsection the following information about the person to be 10 restrained to the extent known by the court at the time the order is 11 entered: 12 a. name, 13 b. address, 14 age and birth date, с. 15 d. race, 16 e. sex, 17 f. height and weight, 18 color of hair and eyes, and α. 19 h. any other identifying features such as tattoos. 20 4. The court may include in the order a provision that a peace 21 officer accompany the restrained person to the household when it is 22 necessary for the restrained person to remove personal property. 23 If the court enters an order under this section: Β. 24 _ _

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1 1. The clerk of the court shall provide without charge the 2 number of certified true copies of the order and petition, if 3 available, necessary to effect service and shall deliver the same to 4 the sheriff or other person qualified to serve the order for service 5 upon the person to be restrained; and

Che sheriff or other person qualified to serve the order
shall serve the person to be restrained personally unless that
person is present at the hearing. After accepting the order, if the
sheriff or other person cannot complete service within ten (10)
days, the sheriff or other person shall file a return to the clerk
of the court showing that service was not completed and the reason
for the noncompletion.

C. Within thirty (30) days after an order is served under this section, the restrained person may file a written request with the court and receive a court hearing on any portion of the order. If the restrained person requests a hearing under this subsection:

17 1. The court shall notify the parties and the restrained person 18 of the date and time of the hearing; and

19 2. The court shall hold a hearing within twenty-one (21) days 20 after the request for hearing is filed with the court and at the 21 conclusion of the hearing may cancel or modify the order.

D. 1. Within twenty-four (24) hours of the return of service of the restraining order, the clerk of the issuing court shall send certified copies thereof to all appropriate law enforcement agencies

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¹ designated by the court. A certified copy of any extension, ² modification, vacation, cancellation, or consent agreement ³ concerning the restraining order shall be sent by the clerk of the ⁴ issuing court to those law enforcement agencies receiving the ⁵ original orders pursuant to this section and to any law enforcement ⁶ agencies designated by the court.

7 2. Any law enforcement agency receiving copies of the documents
8 listed in paragraph 1 of this subsection shall be required to ensure
9 that other law enforcement agencies have access twenty-four (24)
10 hours a day to the information contained in the documents which may
11 include entry of information about the restraining order in the
12 National Crime Information Center database.

E. A restraining order issued pursuant to this section remains in effect for a period of one (1) year or until the order is sooner modified, amended, or terminated by court order.

F. A court that issued a restraining order under this section may renew the order for a period of up to one (1) year if the court finds that there is probable cause to believe the renewal is in the best interest of the child. The court may renew the order on motion by the state or the child's attorney alleging facts supporting the required finding. If the renewal order is granted, subsections B and C of this section apply.

G. If a restraining order issued pursuant to this section is terminated before its expiration date, the clerk of the court shall promptly deliver a true copy of the termination order to the sheriff. The sheriff shall promptly remove the original order from the National Crime Information Center database.

H. Any person who has been served with the restraining order and is in violation of the restraining order, upon conviction, shall be guilty of a misdemeanor and shall be punished by a fine of not more than One Thousand Dollars (\$1,000.00) or by a term of imprisonment in the county jail of not more than one (1) year, or both such fine and imprisonment.

SECTION 4. AMENDATORY 10A O.S. 2011, Section 1-4-601, is amended to read as follows:

Section 1-4-601. A. The court shall hold an adjudication hearing following the filing of a petition alleging that a child is deprived. The hearing shall be held not more than ninety (90) calendar days following the filing of the petition. The child and the child's parents, guardian, or other legal custodian shall be entitled to not less than twenty (20) days' prior notice of the hearing.

B. 1. The child shall be released from emergency custody in
 the event the adjudication hearing is delayed beyond ninety (90)
 days from the date the petition is filed unless the court issues a
 written order with findings of fact supporting a determination that:
 a. there exists reasonable suspicion probable cause to

24 <u>believe</u> that the health, safety, or welfare of the

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- child would be in imminent danger if the child were
 returned to the home, and
- b. there exists either an exceptional circumstance to support the continuance of the child in emergency custody or the parties and the guardian ad litem, if any, agree to such continuance.

7 2. If the adjudicatory hearing is delayed pursuant to this 8 subsection, the emergency custody order shall expire unless the 9 hearing on the merits of the petition is held within one hundred 10 eighty (180) days after the actual removal of the child.

C. The release of a child from emergency custody due to the failure of an adjudication hearing being held within the time frame prescribed by this section shall not deprive the court of jurisdiction over the child and the parties or authority to enter temporary orders the court deems necessary to provide for the health, safety, and welfare of the child pending the hearing on the petition.

D. At the adjudication hearing, if the court finds that it is in the best interest of the child, the court shall:

20 1. Accept a stipulation by the child's parent, guardian, or 21 other legal custodian that the facts alleged in the petition are 22 true and correct;

23 2. Accept a stipulation by the child's parent, guardian, or
24 other legal custodian that if the state presented its evidence

¹ supporting the truth of the factual allegations in the petition to a ² court of competent jurisdiction, such evidence would be sufficient ³ to meet the state's burden of proving by a preponderance of the ⁴ evidence that the factual allegations are true and correct; or

⁵ 3. Conduct a nonjury trial to determine whether the state has
⁶ met its burden of proving by a preponderance of the evidence that
⁷ the factual allegations in the petition are true and correct.

⁸ E. 1. A decision determining a child to be deprived in a
⁹ nonjury trial shall be based on sworn testimony.

10 2. The child, as a party to the proceeding, shall be given the 11 opportunity to cross-examine witnesses and to present a case in 12 chief if desired.

SECTION 5. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 1-4-203.1 of Title 10A, unless there is created a duplication in numbering, reads as follows:

16 As provided in subparagraph e of paragraph 2 of subsection A of 17 Section 1-4-203 of Title 10A of the Oklahoma Statutes, upon the 18 application of the parent or other person legally responsible for 19 the care of a child temporarily removed as provided in Section 1-4-20 203 of Title 10A of the Oklahoma Statutes or upon the application of 21 the attorney for the child for an order releasing the child, the 22 court shall hold a hearing to determine whether the child should be 23 released from emergency custody. The hearing shall be held within 24 three (3) judicial days of the application unless extended by the _ _

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1	court for good cause shown. An extension for the hearing shall be
2	for no more than seven (7) judicial days. Any information with
3	probative value may be received by the court regardless of its
4	admissibility under the Oklahoma Evidence Code. The court shall
5	grant the application at the hearing, unless it finds that releasing
6	the child would present an imminent safety threat to the child.
7	SECTION 6. This act shall become effective November 1, 2019.
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